



# Massachusetts

## Department of Correction

# Quarterly Report on the Status of Prison Overcrowding, Second Quarter of 2002

Submitted in Compliance with Chapter 799  
Section 21 of the Acts of 1985

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# 2002 Second Quarter Report

**S**ection Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities. This statute calls for the following information:

***Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and the last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.***

This report presents the required statistics for the second quarter of 2002.

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*This report prepared by Pamela McLaughlin, of the Research and Planning Division, is based on daily count sheets.*



## 2002 Second Quarter Report

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## Technical Notes, 1996 to Present<sup>1</sup>

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- The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1 through 6.
- Due to changes in the Massachusetts General Law, DOC consolidated one unit at the Bridgewater Treatment Center and back-filled with general population inmates. These design capacity beds were placed on-line November 8, 1996 and first appeared on the November 12, 1996 daily count sheet. Three hundred additional beds were placed on-line during the third quarter of 1997.
- Where relevant, the population figures for all facilities include both male and female inmates except as shown at Lancaster.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- Longwood Treatment Center is a specialized DOC facility which houses primarily individuals incarcerated for operating under the influence of alcohol. Because the inmates are predominantly county sentenced inmates, the inmate count and bed capacity are also included in Tables 3 and 4.
- Beginning with the second quarter of 1998 quarterly report, the following county correctional facilities are presented individually: Bristol Dartmouth, Bristol Ash Street, David R. Nelson Correctional Addiction Center, and Bristol Pre-Release in Bristol County; Essex Middleton and Essex Lawrence Correctional Alternative Center in Essex County; Middlesex Cambridge and Middlesex Billerica in Middlesex County; Norfolk Braintree, Norfolk Dedham, and Norfolk Contract in Norfolk County. Beginning with the third quarter of 1998 report, facilities for Suffolk and Hampden counties are presented individually.
- Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they are in custody.
- On October 22, 1997, Eastern Massachusetts Correctional Alcohol Center (EMCAC) was renamed the David R. Nelson Correctional Addiction Center (DRNCAC).
- Due to a DOC policy modification, the security level of Hodder House was changed from Security Level 2 to Security Level 3/2 during the first quarter of 2000.
- On May 18, 2000, the Braintree Alternative Center was temporarily closed for renovations by the Norfolk County Sheriff's Office. All inmates were transferred to the minimum security Pre-Release Center in Dedham.
- As of September 15, 2000, Longwood Treatment Center, male population, has been moved to the Massachusetts Boot Camp and the women were transferred to facilities housing female populations.
- As of September 22, 2000, Massachusetts Boot Camp no longer holds any medium security inmates.
- Due to DOC policy modification, the security level of Boston State Pre-Release was changed from Security Level 2 to Security Level 3/2 during the third quarter of 2001.
- Charlotte House has been closed effective November 9, 2001.
- Effective November 16, 2001 30 beds have been added to Security Level 3 at NCCI-Gardner, per policy 101.
- May 20, 2002, NECC changed from a Security Level 3 to Level 3/2. The design capacity for Security Level 3 is 62 and for Security Level 2 the design capacity is 88.

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<sup>1</sup> For technical notes prior to 1996, please refer to previous quarterly reports.



## Technical Notes, Continued

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- May 20, 2002, Pondville changed from a Security Level 3 to Level 3/2 with a design capacity of 100.
  - June 10, 2002, South Middlesex Correctional Center changed to a facility for female offenders.
  - June 22, 2002, Old Colony Correctional Center added a Level 3 housing unit. The design capacity for Security Level 5 is 480 and for Security Level 3 the design capacity is 100.
  - On June 30, 2002, the following facilities were closed. SECC (Medium), Hodder Cottage @ Framingham, MCI-Lancaster, The Massachusetts Boot Camp and the Addiction Center @SECC.
  - Prior to July 1, 2002, the Massachusetts Alcohol and Substance Abuse Center (MASAC) was named Massachusetts Boot Camp.
  - The Treatment Center includes both civil and criminal populations.
  - As of April 5, 2002, Norfolk County no longer has any contract beds, all inmates are now held at the Norfolk County House of Correction.
  - As of April 5, 2002, Bristol County closed the Pre-Release facility and moved inmates to the Bristol County House of Correction.
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- On April 18, 1995, new security level designations were established according to 103 DOC 101 Correctional Institutions/Custody Levels policy which states

#### **Custody Levels:**

- **Level One.** The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. Supervision is minimal and indirect.

- **Level Two.** A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

- **Level Three.** A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Level Four.** A custody level in which both the design/construction as well as inmate classification reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security parameters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

- **Level Five.** A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Level Six.** A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security parameters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant.

#### **Abbreviations**

AC	- Addiction Center	OSCC	- Old Colony Correctional Center
ADP	- Average Daily Population	OUI	- Operating Under the Influence
ATU	- Awaiting Trial Unit	PPREP	- Pre-Parole Residential Environmental Phase Program
CRS	- Contract Residential Services Includes Charlotte House, and Houston House	PRC	- Pre-Release Center
DDU	- Departmental Disciplinary Unit	SBCC	- Souza-Baranowski Correctional Center
DOC	- Department of Correction	SECC	- Southeastern Correctional Center
DRNCAC	- David R. Nelson Correctional Addiction Center	SDPTC	- Sexually Dangerous Person Treatment Center
DSU	- Departmental Segregation Unit	SMCC	- South Middlesex Correctional Center (formerly SMPRC)
HOC	- House of Correction	SH	- State Hospital
LCAC	- Lawrence Correctional Alternative Center	TC	- Treatment Center (Longwood)
NECC	- Northeastern Correctional Center		
NCCI	- North Central Correctional Institution at Gardner		

**Table 1 provides the DOC figures for the second quarter of 2002.** As this table indicates, the DOC population (excluding AC, Shattuck, Bridgewater SH, SDPTC, and county inmates at the Massachusetts Alcohol and Substance Abuse Center) decreased by 267 inmates, from the first day of the second quarter to the last day of the quarter. At the end of the quarter, the DOC operated with 8,899 inmates in the system, and the average daily population was 9,003 with a design capacity of 7,584. Thus, the DOC operated at 119 percent of design capacity.

Population in DOC Facilities, April 1, 2002 to June 28, 2002					
Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
<b>Custody Level 6</b>					
Cedar Junction	675	692	653	633	107%
SBCC	1,033	1,037	1,077	1,024	101%
Framingham-ATU	138	135	175	64	216%
<b>Custody Level 5</b>					
OCCC	719	726	722	480	150%
<b>Custody Level 4</b>					
Bay State	288	278	295	266	108%
Concord	985	887	1,029	614	160%
Framingham	513	524	482	388	132%
Norfolk	1,422	1,432	1,421	1,084	131%
Shirley-Medium	1,065	1,026	1,084	720	148%
NCCI <sup>2</sup>	945	929	991	568	166%
SECC	245	497	2	456	54%
<b>Sub-Total</b>	<b>8,028</b>	<b>8,163</b>	<b>7,931</b>	<b>6,297</b>	<b>127%</b>
<b>Custody Level 3</b>					
Plymouth	148	108	189	151	98%
Shirley-Minimum	123	168	81	403	31%
SECC-Minimum	103	95	106	100	103%
<b>Custody Level 3/2</b>					
Boston State	87	86	86	55	158%
Hodder House	7	7	7	35	20%
Lancaster - Male	36	59	0	94	38%
Lancaster - Female	47	58	0	59	80%
NECC	181	137	235	150	121%
Pondville	163	133	190	100	163%
SMCC	77	141	72	125	62%
<b>Sub-Total</b>	<b>972</b>	<b>992</b>	<b>966</b>	<b>1,272</b>	<b>76%</b>
<b>Custody Level 1</b>					
Houston House	3	11	2	15	20%
<b>Sub-Total</b>	<b>3</b>	<b>11</b>	<b>2</b>	<b>15</b>	<b>20%</b>
<b>Total</b>	<b>9,003</b>	<b>9,166</b>	<b>8,899</b>	<b>7,584</b>	<b>119%</b>
<b>Custody Level 4</b>					
Addiction Center @ SECC	106	100	106	214	50%
Shattuck Correctional Unit	18	18	19	varies	n.a.
State Hospital @ Bridgewater	355	339	368	227	156%
*Treatment Center	533	531	538	561	95%
<b>Custody Level 3</b>					
MASAC	133	147	119	256	52%
<b>Sub-Total</b>	<b>1,145</b>	<b>1,135</b>	<b>1,150</b>	<b>1,258</b>	<b>91%</b>
<b>Grand Total</b>	<b>10,148</b>	<b>10,301</b>	<b>10,049</b>	<b>8,842</b>	<b>115%</b>
Houses of Correction	459	401	506	n.a.	n.a.
Federal Prisons	6	6	6	n.a.	n.a.
Inter-State Contract	79	80	79	n.a.	n.a.

(\* See Technical Notes)

<sup>2</sup> NCCI includes approximately thirty inmates housed at Security Level 3.



**Table 2 provides the DOC figures for the previous twelve months - i.e., for the period April 2, 2001 to March 29, 2002.** These figures indicate that the DOC population decreased by 153 over this twelve month period (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Massachusetts Alcohol and Substance Abuse Center), from 9,612 in April, 2001 to 9,459 in March, 2002.

<b>Population in DOC Facilities, April 2, 2001 to March 29, 2002</b>					
<b>Custody Level/ Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>% ADP Capacity</b>
<b>Custody Level 6</b>					
Cedar Junction	698	682	692	633	110%
SBCC	1,051	1,099	1,042	1,024	103%
Framingham-ATU	157	140	127	64	245%
<b>Custody Level 5</b>					
OSCC	721	700	730	488	148%
<b>Custody Level 4</b>					
Concord	873	878	884	614	142%
Framingham	487	488	536	388	126%
Norfolk	1,387	1,414	1,431	1,084	128%
NCCI	885	899	898	568	156%
SECC	595	650	503	456	130%
Bay State	276	275	280	266	104%
Shirley-Medium	1,016	1,035	1,023	720	141%
*Bridgewater TC	303	306	285	345	88%
<b>Sub-Total</b>	<b>8,449</b>	<b>8,566</b>	<b>8,431</b>	<b>6,650</b>	<b>127%</b>
<b>Custody Level 3</b>					
Plymouth	106	112	108	151	70%
NECC	127	113	137	150	85%
SECC @ Bridgewater	92	96	96	100	92%
Shirley-Minimum	196	234	169	403	49%
NCCI	11	-	27	30	37%
Pondville	115	108	132	100	115%
<b>Custody Level 3/2</b>					
Lancaster-Male	62	50	59	94	66%
Lancaster-Female	43	46	53	59	73%
Hodder House	6	6	7	35	17%
SMCC	147	151	143	125	118%
Boston State	81	67	86	55	147%
<b>Sub-Total</b>	<b>986</b>	<b>983</b>	<b>1,017</b>	<b>1,302</b>	<b>76%</b>
<b>Custody Level 2</b>					
Park Drive	25	34	-	50	50%
<b>Custody Level 1</b>					
Charlotte	3	6	-	15	20%
Houston House	12	14	11	15	80%
PPREP	1	9	-	n.a.	n.a.
<b>Sub-Total</b>	<b>41</b>	<b>63</b>	<b>11</b>	<b>80</b>	<b>51%</b>
<b>Total</b>	<b>9,476</b>	<b>9,612</b>	<b>9,459</b>	<b>8,032</b>	<b>118%</b>
Bridgewater SH	341	366	337	227	150%
Bridgewater SDPTC	250	246	244	216	116%
Bridgewater AC	107	99	106	214	50%
Longwood TC	94	72	98	125	75%
<b>Sub-Total</b>	<b>792</b>	<b>783</b>	<b>785</b>	<b>782</b>	<b>101%</b>
<b>Grand Total</b>	<b>10,268</b>	<b>10,395</b>	<b>10,244</b>	<b>8,814</b>	<b>116%</b>
Houses of Correction	478	521	405	n.a.	n.a.
Federal Prisons	5	6	6	n.a.	n.a.
Inter-State Contract	86	86	80	n.a.	n.a.

(\* See Technical Notes)

**Table 3 presents the county figures for the second quarter of 2002.** The county population increased by 74 inmates, from the first day of the second quarter to the last day of the quarter. At the end of the quarter, the county system operated with 11,679 inmates, with an average daily population of 11,694 in facilities with a total design capacity of 8,356. Thus, the county system operated at 140 percent of design capacity.

<b>Population in County Correctional Facilities by County, April 2, 2002 to June 28, 2002</b>					
<b>Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>% ADP Capacity</b>
Barnstable	267	272	257	110	243%
Berkshire	279	294	278	116	241%
Bristol	1,045	982	1,086	666	157%
Dukes	25	25	23	19	132%
Essex	1,268	1,293	1,238	635	200%
Franklin	155	142	159	63	246%
Hampden	1,789	1,772	1,818	1,303	137%
Hampshire	202	182	242	248	81%
Middlesex	1,072	1,082	1,057	1,035	104%
Norfolk	506	538	493	379	134%
Plymouth	1,457	1,436	1,433	1,140	128%
Suffolk	2,252	2,231	2,241	1,599	141%
Worcester	1,247	1,209	1,237	790	158%
Longwood TC	104	100	117	125	83%
MASAC	26	47	-	128	20%
<b>Total</b>	<b>11,694</b>	<b>11,605</b>	<b>11,679</b>	<b>8,356</b>	<b>140%</b>

**Table 4 presents the county figures for the second quarter of 2002.** The following table presents a breakdown of multi-facility counties, by facility.

<b>Population in County Correctional Facilities by Facility, April 1, 2002 to June 28, 2002</b>					
<b>Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>% ADP Capacity</b>
<b>Bristol County</b>					
Bristol Ash Street	169	168	180	206	82%
Bristol Dartmouth	806	721	842	304	265%
Bristol DRNCAC	69	75	64	100	69%
Bristol Pre-Release	1	18	-	56	2%
<b>Essex County</b>					
Essex Middleton	965	972	967	500	193%
Essex LCAC	303	321	271	135	224%
<b>Hampden County</b>					
Hampden	1,618	1,603	1,646	1,178	137%
Hampden-OUI	171	169	172	125	137%
<b>Middlesex County</b>					
Middlesex Cambridge	225	222	224	161	140%
Middlesex Billerica	847	860	833	874	97%
<b>Norfolk County</b>					
Norfolk Dedham	503	494	493	302	167%
Norfolk Braintree	-	-	-	52	0%
Norfolk Contract	3	44	-	25	12%
<b>Suffolk County</b>					
Suffolk Nashua Street	681	681	701	453	150%
Suffolk South Bay	1,571	1,550	1,540	1,146	137%

**Table 5 presents the county figures for the previous twelve months.** These figures indicate that the county population decreased by 475 inmates over this twelve-month period, from 11,144 in April 2001, to 11,619 in March 2002.

Population in County Correctional Facilities by County, April 2, 2001 to March 29, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	248	219	277	110	225%
Berkshire	259	221	300	116	223%
Bristol	907	1,093	996	666	136%
Dukes	26	29	24	19	137%
Essex	1,218	1,187	1,290	635	192%
Franklin	149	131	142	63	237%
Hampden	1,806	1,722	1,779	1,303	139%
Hampshire	230	235	188	248	93%
Middlesex	1,047	1,077	1,088	1,035	101%
Norfolk	471	466	494	379	124%
Plymouth	1,404	1,380	1,436	1,140	123%
Suffolk	2,163	2,122	2,236	1,599	135%
Worcester	1,206	1,139	1,224	790	153%
Longwood TC	94	72	98	125	75%
Mass. Boot Camp	55	51	47	128	43%
<b>Total</b>	<b>11,283</b>	<b>11,144</b>	<b>11,619</b>	<b>8,356</b>	<b>135%</b>

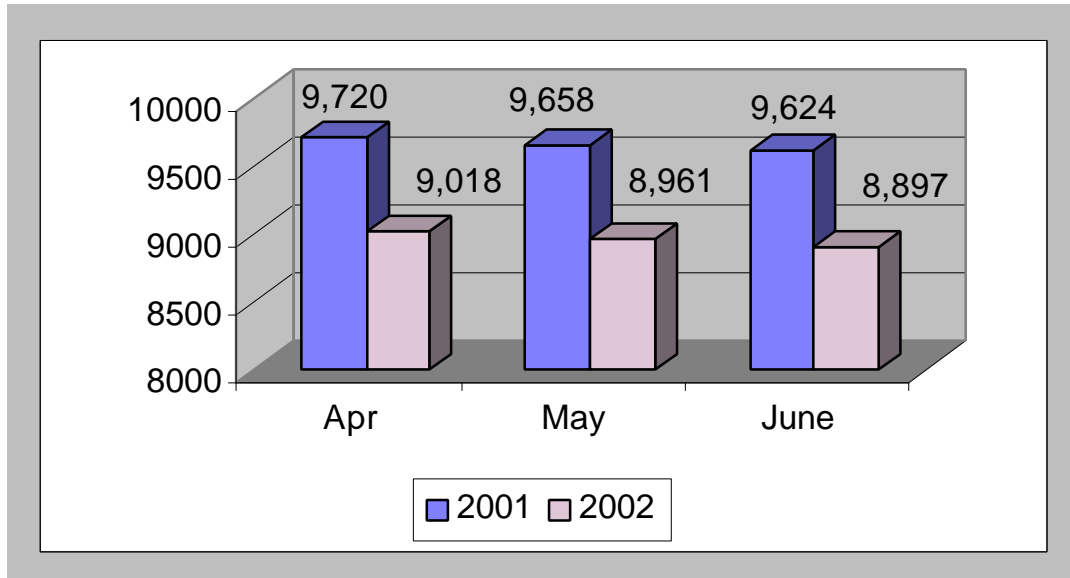
**Table 6 presents the county figures for the previous twelve months.** The following table presents a breakdown of multi-facility counties, by facility.

Population in County Correctional Facilities by Facility, April 2, 2001 to March 29, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
<b>Bristol County</b>					
Bristol Ash Street	178	176	169	206	86%
Bristol Dartmouth	615	775	730	304	202%
Bristol DRNCAC	75	78	79	100	75%
Bristol Pre-Release	39	64	18	56	70%
<b>Essex County</b>					
Essex Middleton	935	923	969	500	187%
Essex LCAC	283	264	321	135	210%
<b>Hampden County</b>					
Hampden	1,633	1,549	1,605	1,178	139%
Hampden-OUI	173	173	174	125	138%
<b>Middlesex County</b>					
Middlesex Cambridge	240	220	229	161	149%
Middlesex Billerica	807	857	859	874	92%

<b>Norfolk County</b>					
Norfolk Dedham	432	425	452		143%
				302	
Norfolk Braintree	-	-	-	52	0%
Norfolk Contract	39	41	42	25	156%
<b>Suffolk County</b>					
Suffolk Nashua Street	673	625	676		149%
				453	
Suffolk South Bay	1,490	1,497	1,560		130%
				1,146	

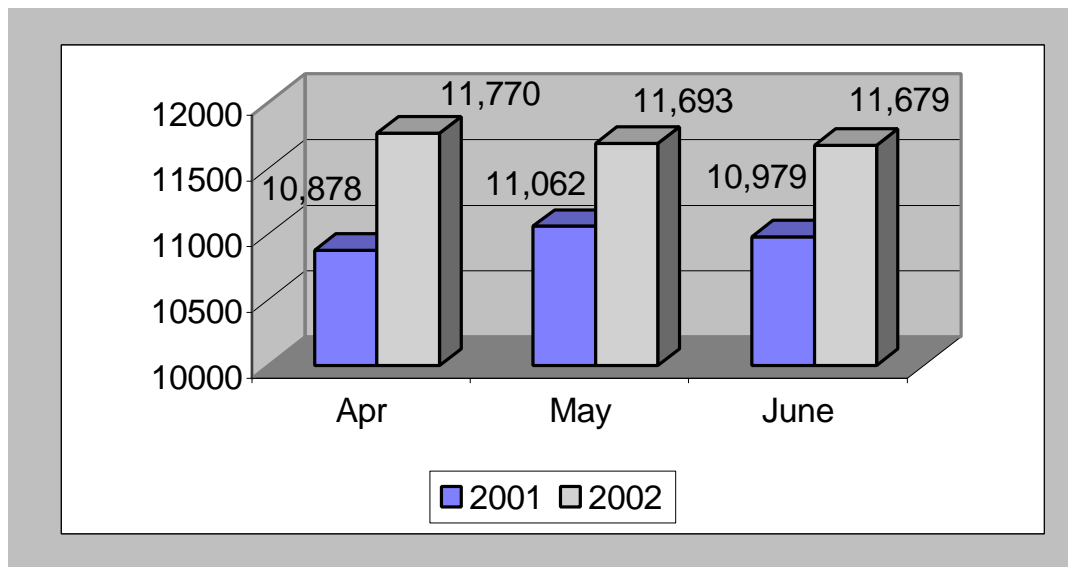
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**Figure 1.**  
**DOC Sentenced Population, Second Quarters of 2001 and 2002**



The graph above compares the DOC sentenced population for the second quarter in 2001 to that in 2002, by month. For April 2002, the DOC population decreased by 702 inmates, or -7%, compared with the same month of 2001; for May, the population decreased by 697 inmates, or -7%; and for June the population decreased by 727 inmates, or -8%.

**Figure 2.**  
**HOC Population, Second Quarters of 2001 and 2002**



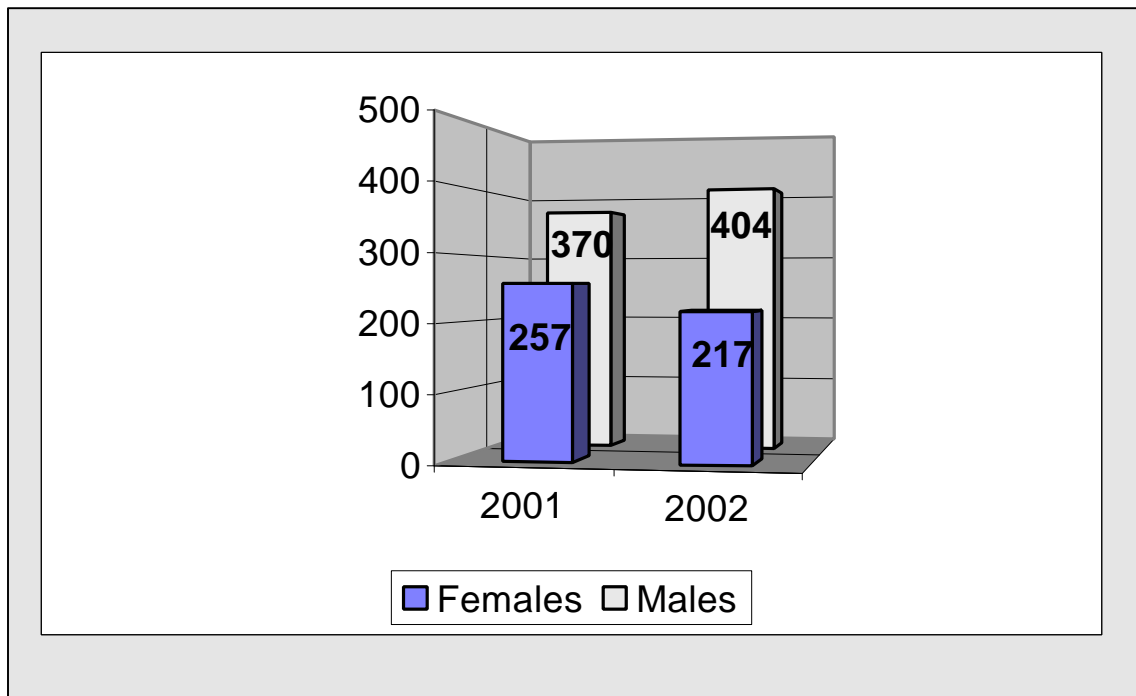
The graph above compares the HOC population for the second quarter in 2001 to that in 2002, by month. For April 2002, the HOC population increased by 892 inmates, or 8%, compared with the same month of 2001; for May, the population increased by 631 inmates, or 6%, and for June, the population increased by 700 inmates or 6%.

*Note:* Data for Figure 2 was taken from the end of the month daily count sheet compiled by the Classification Division.

**Table 7, provides quarterly statistics on new, criminally sentenced court commitments to the DOC for the second quarters of 2001 and 2002, by sex.** Overall, there was decrease of 6 new court commitments for 2002 in comparison with the number of new court commitments in 2001, from 627 to 621. Male commitments for the second quarter of 2002 increased by 34 from 2001, or 9 percent. Female commitments for the second quarter of 2002 decreased by 40 inmates, or -16 percent compared to the number of commitments for 2001.

Quarterly DOC New Court Commitment by Sex			
	2001	2002	Difference
Males			
First Quarter	368	425	15%
Second Quarter	370	404	9%
Sub-Total	738	829	12%
Females			
First Quarter	241	325	35%
Second Quarter	257	217	-16%
Sub-total	498	542	-9%
Total	1,239	1,371	11%

**Figure 3 provides a graphical representation** of the number of new, criminally sentenced court commitments to the DOC during the second quarters of 2001 and 2002, by sex.



*Note:* Data for Table 7 and Figure 3 were obtained from the DOC's Inmate Tracking Database and the IMS Database.